



Care of Justice-Involved Populations

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Conflict of Interest

• I have no relevant financial relationships to disclose.

Presentation Objectives

- Define terms related to justice-involved populations
- Describe demographics of justice-involved populations
- Identify common medical and psychiatric comorbidities in justice-involved populations
- Apply concepts presented to provide high quality primary care in justice involved populations.

Definitions

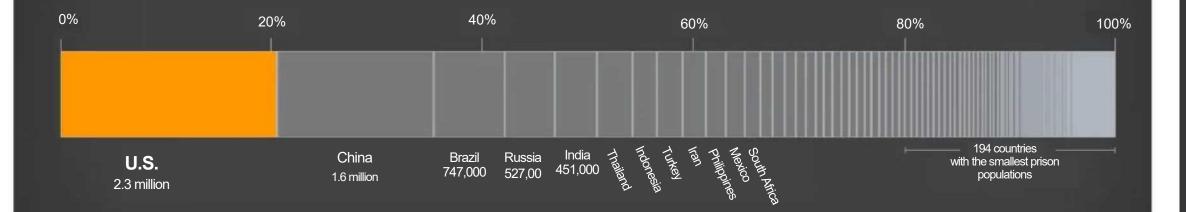
- Justice-Involved Person: Non-specific term for a person who is/has been involved with the justice system through incarceration, probation, attendance at court-ordered classes, etc.
- Incarcerated: nonspecific term which refers to a person confined to a jail, prison, or other institution
- Inmate: a person confined in a correctional facility (preferred term: incarcerated person)¹
- Jails: a local facility under municipal or county jurisdictions that houses persons awaiting trial, sentencing, or transfer to another facility and some individuals who have been sentenced to less than a year in custody
- Prison: A federal or state facility that generally houses persons who have been sentenced to greater than one year in custody.

 $1.\ https://www.ncchc.org/filebin/Positions/Use-of-Humanizing-Language-in-Correctional-Health-Care-2021.pdf 1.$

The U.S. Incarcerates More People than ANY Other Country

1 out of 5 prisoners in the world is incarcerated in the U.S.

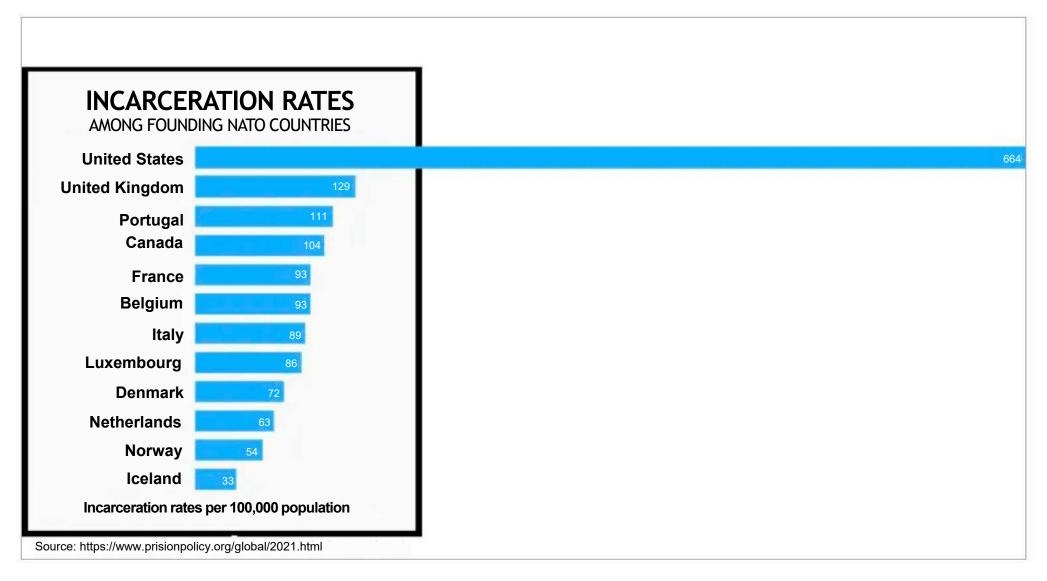
Eleven million people around the world are in prisons and jails. The U.S. locks up a larger share of these people than any other country, with as many prisoners as the 194 countries with the smallest incarcerated populations combined.



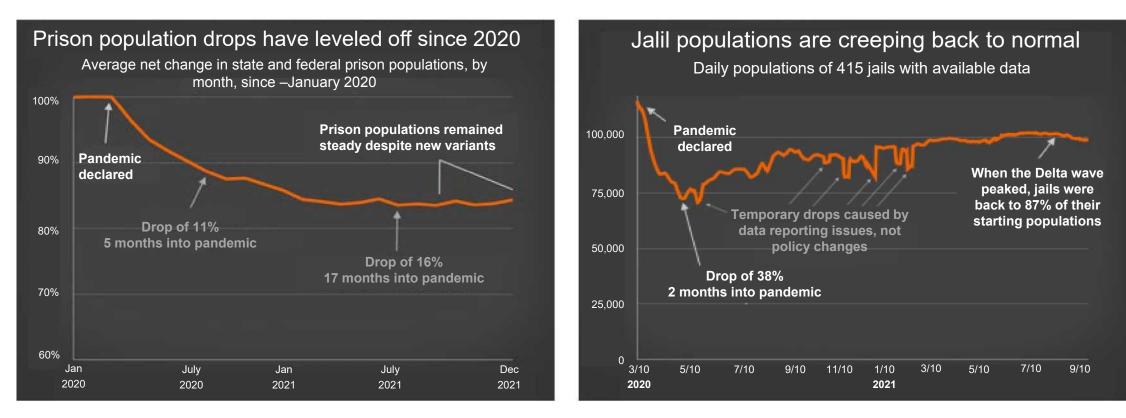
Sources: U.S. incarcerated population from Prison Policy Initiative, Mass Incarceration: The whole Pie 2019, and all other data from Institute for Crime & Justice Policy Research, World Prison Brief downloaded January 2020.

PRISON POLICY INITIATIVE

US Incarceration Rates Eclipse the Rates of other NATO Countries



Pandemic-Related Population Changes



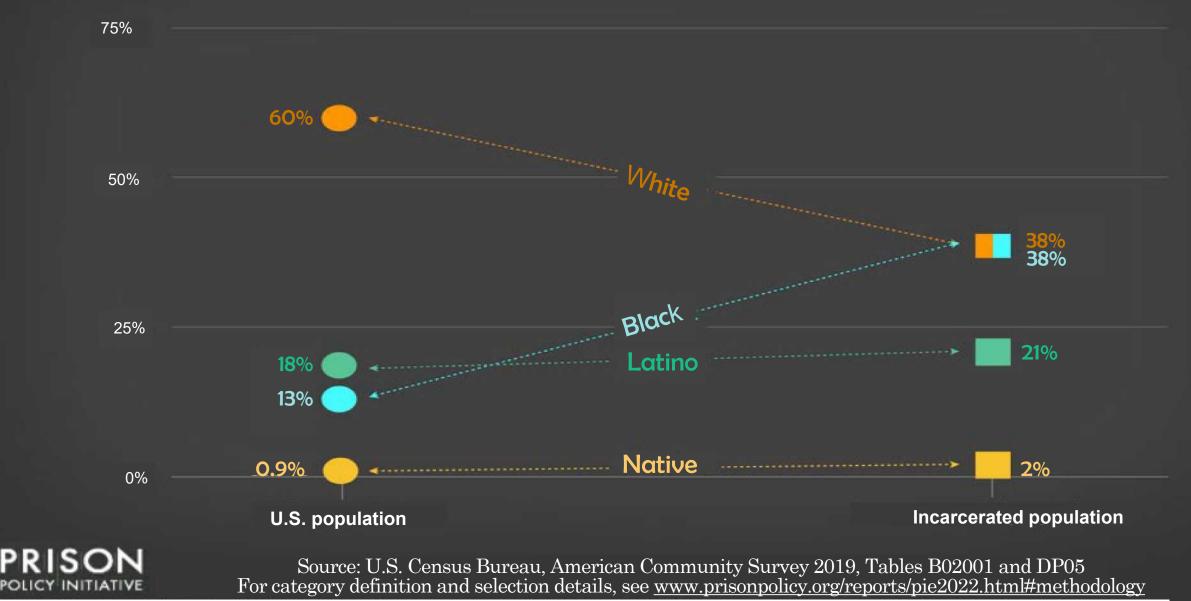
https://www.prisonpolicy.org/reports/pie2022.html#covid

Demographic Trends In Incarcerated Populations

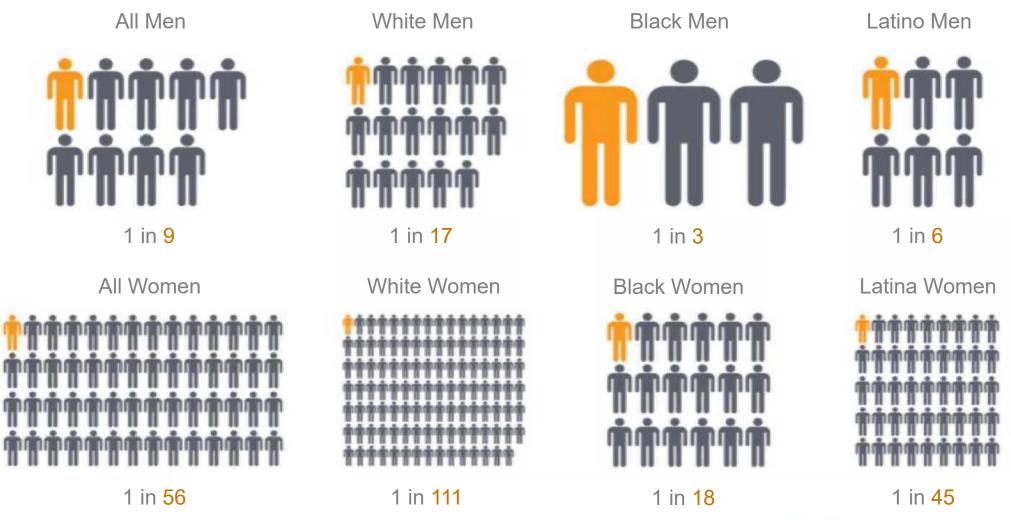
- 93% of all incarcerated persons are males, 7% are females
- Persons older than 55 make up 11% of the incarcerated population
- 10% of all jail, state and federal inmates are military veterans
- 12-16% of all incarcerated persons have a history of unstable housing
- Racial and ethnic minorities make up much of the US incarcerated population

Racial and ethnic disparities in correctional facilities

White people are underrepresented in prisons and jails while Black, Native, and Latino people are overrepresented.



Lifetime Likelihood of Imprisonment of U.S. Residents Born in 2001

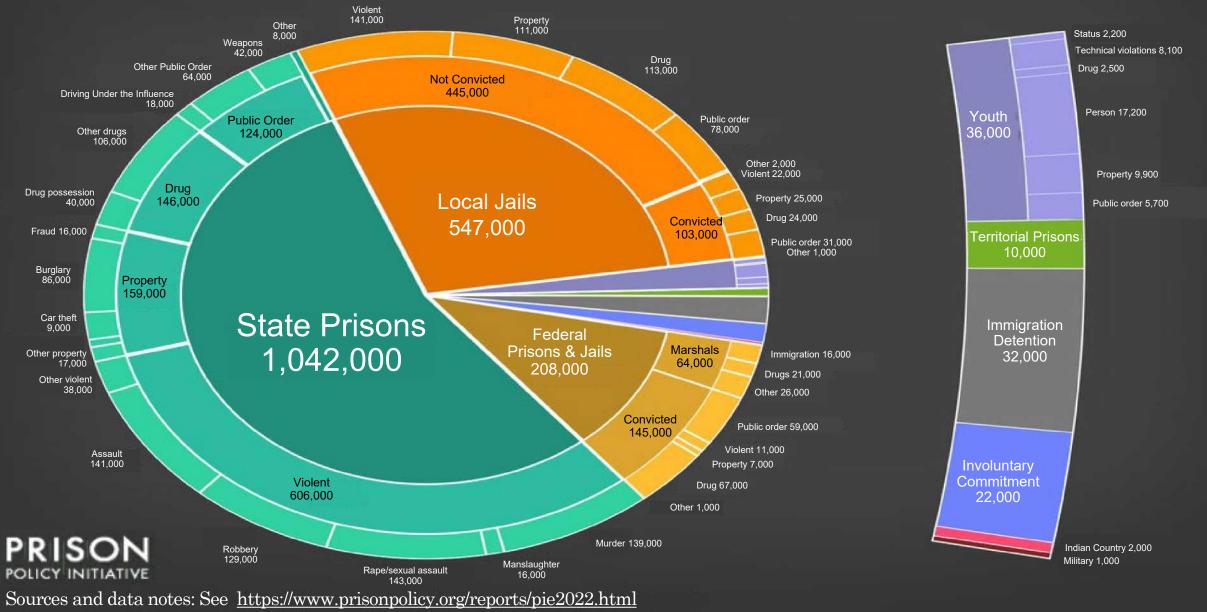


Source: Bonczar, T. (2003). *Prevalence of Imprisonment in the U.S. Population*, 1974-2001. Washington, DC: Bureau of Justice Statics.



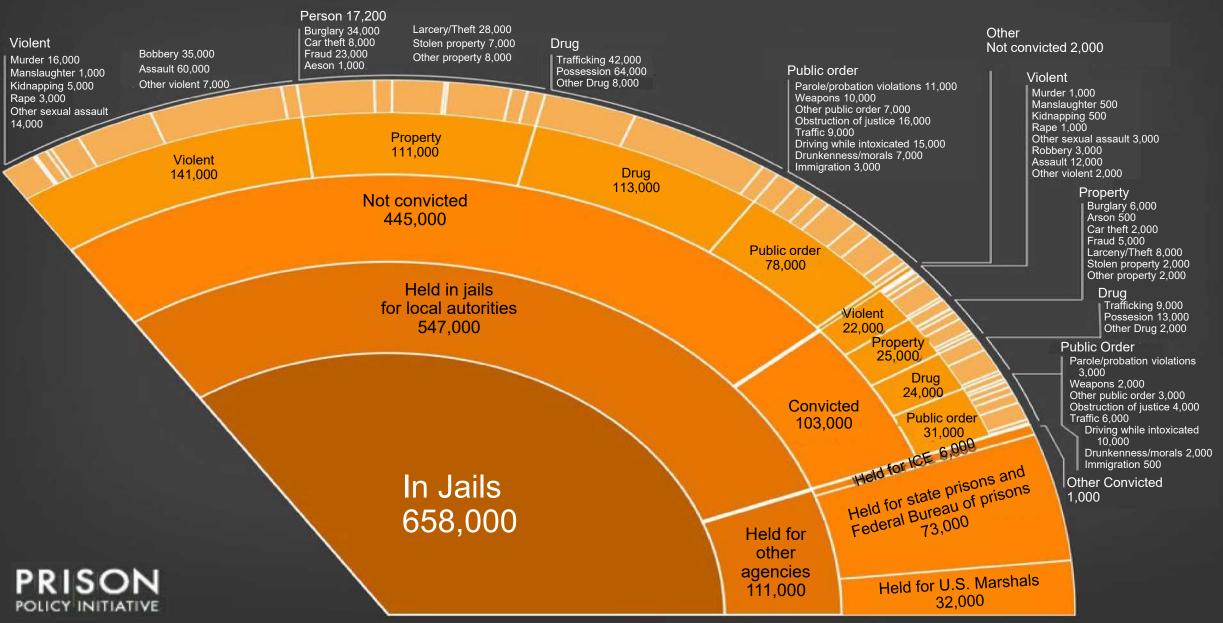
How many people are locked up in the United States?

The U.S. locks up more people per capita then any other nation, at the staggering rate of 573 per 100,000 residents. But to end mass incarceration, we first consider *where* and *why* 1.9 million people are confined nationwide.



1 in 3 people behind bars is in a jail. Most have yet to be tried in court.

Over 80% of those in jail under local authority have not been convicted and are presumed innocent. If you include the 111,000 people held in jails that rent out space to other agencies, 67% of all people in jails are unconvicted. Either way, jail incarceration rates are driven largely by local bail practices.



Pretrial Detention

Most people in jail are not convicted, but are locked up awaiting trial.

Why?

Many are detained in local jails because they cannot afford to pay the bail amount set to secure their release.

The median hail amount for felonies is \$10,000, which represents 8 months' income for a typical person detained because they can't pay bail.

Jails are not the only places detaining people pretrial. The federal government and other authorities detain another 88,000 people.

Youth 14,000 Psychiatric evaluation or treatment 9,000 Indian Country 1,000

Federal 64,000

Local jails

445,000

https://www.prisonpolicy.org/reports/pie2022.html#bigpicture

Why are so many people detained in jails before trial? They're not wealthy enough to afford money bail.

Median annual pre-incarceration incomes (in 2015 dollars for people ages 23-39 in local jails who were unable to post a bail bond, compared to incomes of same-age non-incarcerated people, by gender Annual income \$39,600 \$40,000 \$30,000 \$22,704 \$20.000 \$15,598 Median bail amount \$10,000 \$11.071 \$10,000 **Detained** pretrial Not incarcerated **Detained** pretrial Not incarcerated Men Women

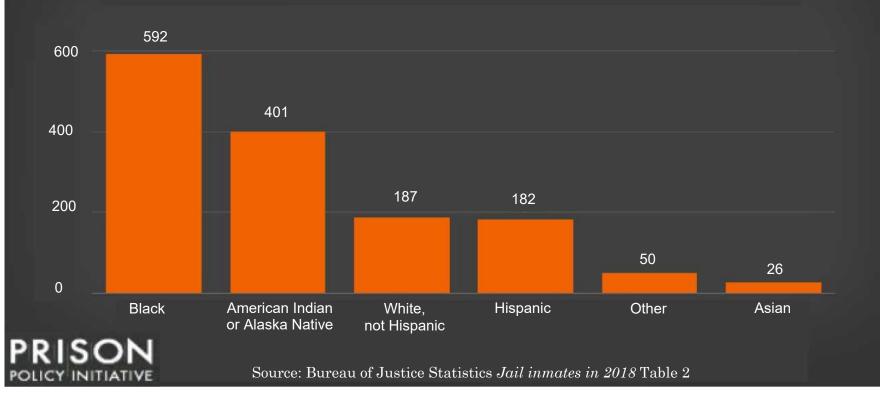
For detailed, data notes, see Detaining the Poor at www.prisonpolicy.org/reports/incomejails.html

Racial Disparities in US Pre-Trial Detention Rates

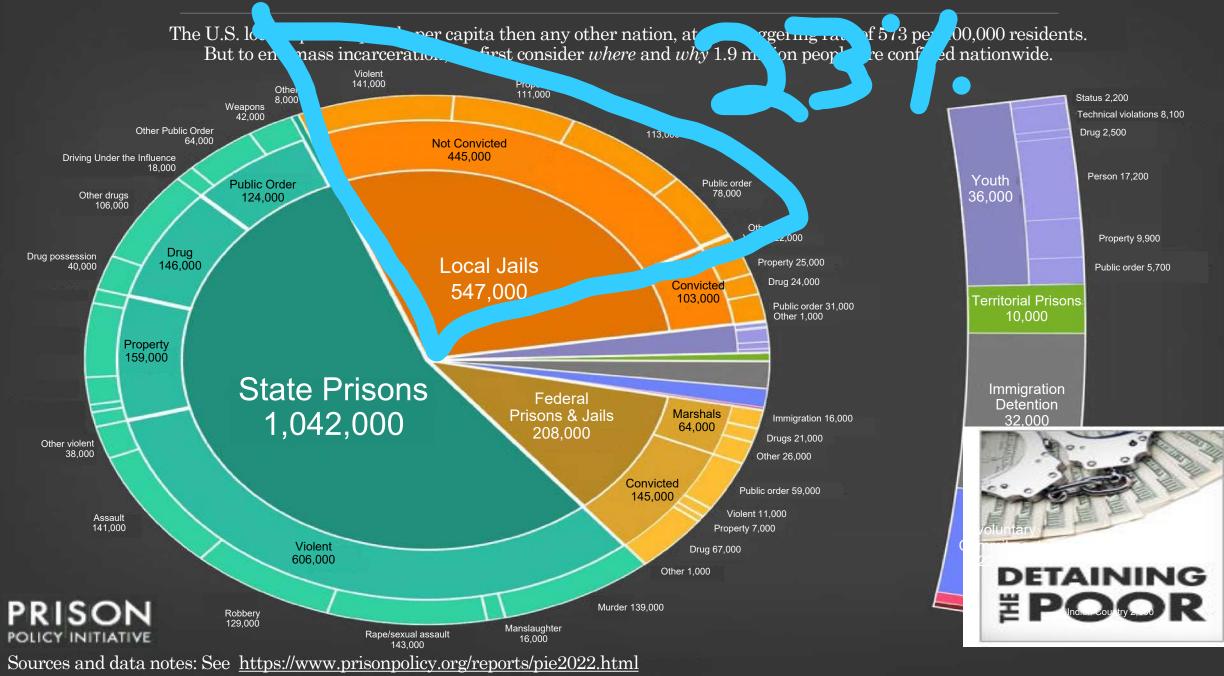
There are racial disparities in local jails and pretrial detention:

Racial disparities in local jail incarceration rates, 2018

Number of people incarceration in local jails per 100,000 people in each racial or ethnic category



How many people are locked up in the United States?



Local Jails: the real scandal is the churn

When talking about the societal impact of jails, the average daily population, of 547,000 is far less important than the staggering number — over 10 million — admitted to jails in a typical year.

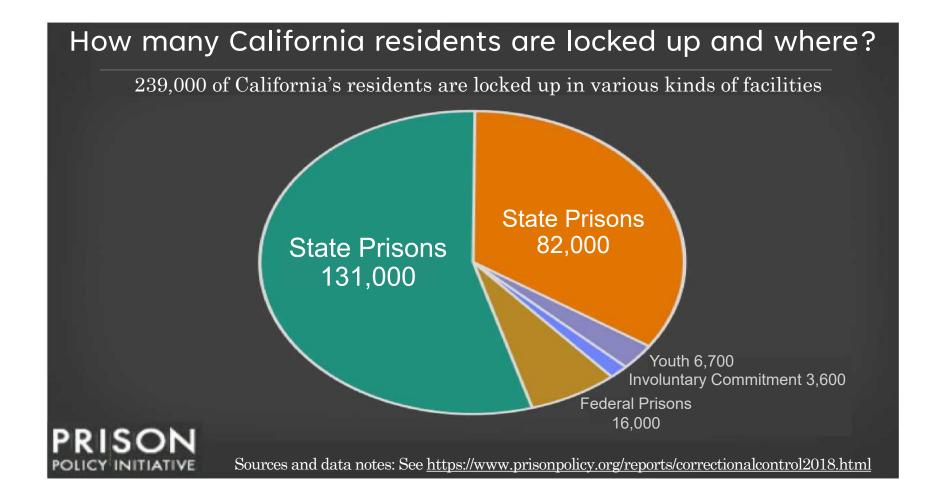
What does more than 10 million jail admissions look like?



It's enough people to fill a line of prison buses bumper-to-bumper from New York City to San Francisco.

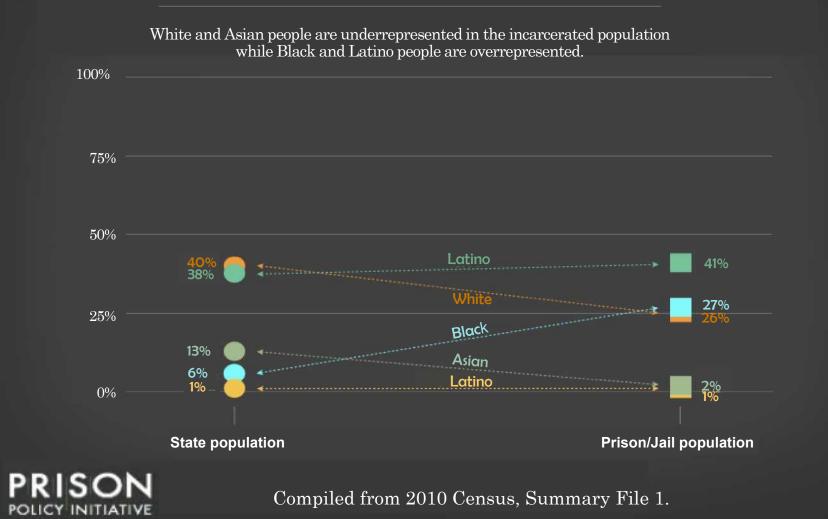
https://www.prisonpolicy.org/reports/pie2022.html#bigpicture

CA's Incarcerated Population

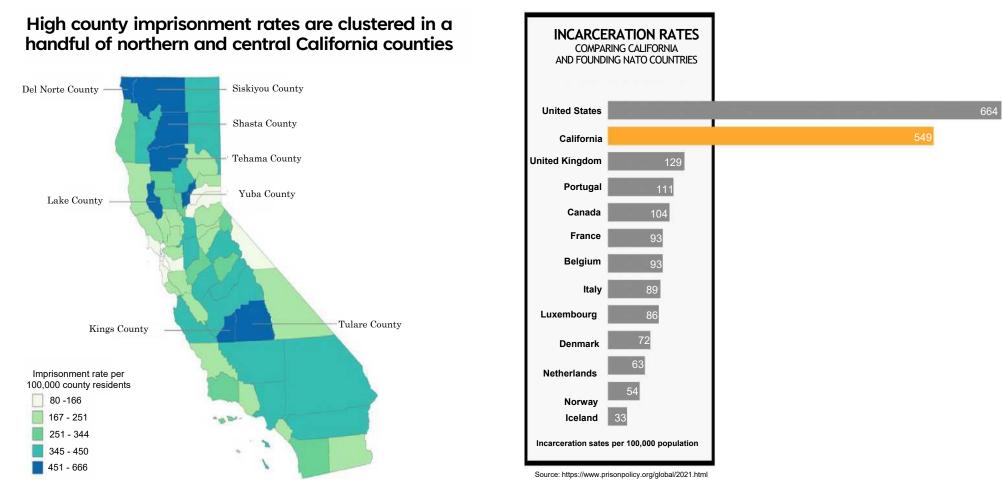


Mirrors National Trends

Racial and ethnic disparities in prisons and jails in California



Rates of Imprisonment Vary Throughout the State of CA



Mass incarceration directly impacts millions of people But just how many, and in what ways?

Incarcerated today in prison or jail 2.3 million

> Formerly incarcerated in state or federal prison 4.9 million

> > Ever convicted of a felony **19 million**

Most face "collateral consequences" even after their sentence ends

> such as voting, housing, education, employment, and other restrictions

Have a criminal record 77 million

Have an immediate family member who has ever been to prison or jail **113 million adults**

Compiled by the Prison Policy Initiative from 2016 and 2017 Bureau of Justice Statics data; Shannon, et al. (2017) The Growth, Scope, and Spatial Distribution of People With Felony Records in the United States, 1948-2010; and FWD.us (2018) Every Second: The Impact of the Incarceration Crisis on America's Families



To Review:

- The U.S. incarcerates more people than any other country in the world AND more people per capita than any other country in the world
- 80% of persons incarcerated in U.S. jails have NOT been convicted of a crime
- Incarcerated persons in the US are primarily male, young, racial/ethnic minorities, and low income.
- New Fact: 95% of persons incarcerated in jails or prisons will ultimately be released back into their community, where they have increased medical needs in comparison to nonincarcerated populations.

Factors Associated With Health in Individuals Who are Incarcerated

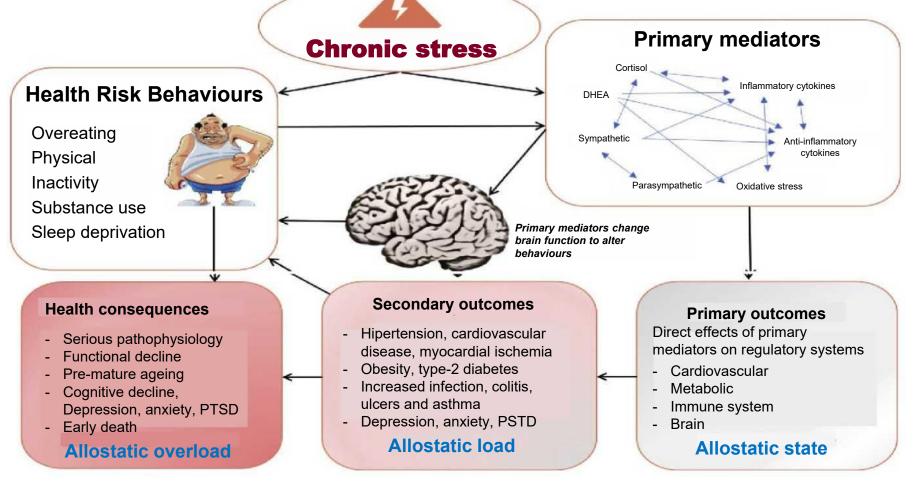
From: Health care for people who are incarcerated

	Pre-incarceration	Interceration	Post-incarceration
Structural	 Socioeconomic position Racism Exposure to violence Educational attainment Exposure to police stops 	 Exposure to incarceration policies, institutional violence and trauma Guaranteed shelter and food Congregate living quarters and low-quality food Overcrowding Correctional oversight of healthcare 	 Lower socioeconomic position Racism Exposure to violence Collateral consequences Parole and probation supervision
Health care	 Limited/no access to primary care and insurance High use of emergency department 	 Guaranteed healthcare Monitored medication adherence Newly diagnosed chronic disease Limited access to medications for addiction Correctional system involvement in health care Co-payments exceeding many days worth of work 	Limited/no access to primary care and insurance • Poor transitions in care • Medical system discrimination • High use of emergency department
Behavioral	 Smoking and substance use Poor diet and low physical activity High-risk sexual behaviour 	 Limited access to smoking, alcohol and other drugs Little control over diet and variable physical activity Limited access to condoms 	 Return to smoking and substance use More control over diet and physical activity High-risk sexual behaviour
Psycosocial	 Adverse childhood experiences Chronic stress and trauma Family/social ties Perceived discrimination Housing or food insecurity 	Acute and chronic stress Social isolation Lack of autonomy or low self-efficacy	 Acute and chronic stress Improved self-efficacy Altered family or social ties Perceived discrimination Housing or food insecurity
	<u> </u>	Re-incarceration	

Structural, behavioural and social factors, in addition to health-care factors, are associated with health in incarcerated individuals.

Source: https://www.nature.com/articles/s41572-021-00288-9/figures/1

Allostatic Load: A Model for Development of Chronic Illness



Source: Suvarna B, Suvarna A, Phillips R, Juster RP, McDermott B, Sarnyai Z. Health risk behaviours and allostatic load: A systematic review. *Neurosci Biobehav Rev.* 2020;108:694-711. doi:10.1016/j.neubiorev.2019.12.020

"Incarceration is both a correlate and a cause of poor health outcomes"

-Guiterrez

- Incarcerated persons in the U.S are the only persons guaranteed access to health care services (per the 1976 US Supreme Court decision Estelle v. Gamble).
- The type and quality of health care services for incarcerated persons differs widely across the US.
- This care is EXPENSIVE

Davis DM, Bello JK, Rottnek F. Care of Incarcerated Patients. Am Fam Physician. 2018 Nov 15;98(10):577-583.

Medical Care at the St. Louis County Jail (BWJC)

Largest jail facility in MO

American Correctional Association (ACA) Accredited

24/7/365 Nursing/EMT/EMTP Staff

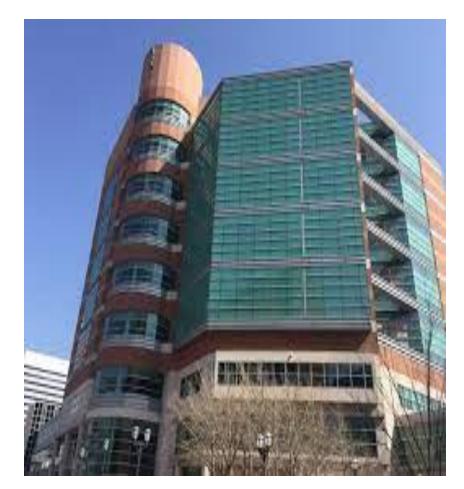
24/7/365 APP staffing

Full time Medical Director

Psychiatry and Dental Services

Medical and Psychiatric Infirmaries

Urgent and Routine Clinical Services



Factors Associated With Health in Individuals Who are Incarcerated

From. <u>Health care</u>	for people who are incarcerated		
	Pre-incarceration	Incarceration	Post-incarceration
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	2	Re-incarceration	

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From: Health care for people who are incarcerated

Source: https://www.nature.com/articles/s41572-021-00288-9/figures/1

Medical Care in Jails Around the US

- Wildly variable based on size of facility, budget, and staffing
- Limited number of health staff and providers willing to work in correctional facilities
- Care can be limited by security concerns/transport issues/justice services staffing
- Telehealth consultations require complex negotiations to move equipment around a facility
- Even the best intentions can meet hard realities of day to day operations.....

Health Problems Specific to Incarcerated Populations

- Incarcerated individuals and recently incarcerated individuals have a higher burden chronic diseases, communicable diseases, mental health diagnoses, and substance use disorders than the general population.
- Incarcerated populations are more likely than members of the general population to lack access to regular medical care when they are not incarcerated.

Davis DM, Bello JK, Rottnek F. Care of Incarcerated Patients. Am Fam Physician. 2018 Nov 15;98(10):577-583.

Common Medical Conditions

TABLE 1

Common Medical conditions in Jail inmates and State and Federal Prisioners

Condition	Jail inmates (%)	State and federa prisioners (%)	
Drug dependence or morbid obesity ¹³	63.3	58.5	
Overweight, obesity, or morbid obesity ¹⁴	62	74	
History of mental health disorder ¹⁵	44.3	36.9	
Hipertension ¹⁴	26.3	30.2	
Asthma ¹⁴	20.1	14.9	
History of infectious disease ¹⁴	14.3	21	
Arthritis or rheumatism ¹⁴	12.9	15	
Heart conditions ¹⁴	10.4	9.8	
Diabetes mellitus or high blood glucose levels ¹⁴	7.2	9	
Information from references 13 through 15.			

Mo DOC reports 89% of new inmates qualify as having a SUD

Davis DM, Bello JK, Rottnek F. Care of Incarcerated Patients. Am Fam Physician. 2018 Nov 15;98(10):577-583.

Conditions in Jails and Prisons Can Cause or Exacerbate Chronic Health Issues



Obesity Hypertension DM II PTSD.....

Massoglia M, Pridemore WA. Incarceration and Health. Annu Rev Sociol. 2015;41:291-310.

Infectious Diseases

- The rate of HIV infection is 4x greater in state and federal prison populations than the general population.
- The annual incidence of tuberculosis in jail and federal populations was 8x greater than the general population.
- Higher prevalence of Hepatitis C and chronic HBV
- High prevalence of STIs including syphilis

STIs – 2021 CDC Guidelines for Persons in Correctional Facilities

- Universal opt-out screening for chlamydia and gonorrhea in women ≤ 35 and men < 30 years
- Opt-out screening for trichomoniasis for females aged ≤ 35
- Opt-out screening for syphilis based on local and institutional prevalence
- All persons housed in juvenile and adult correctional facilities should be offered opt out screening for HIV
- All persons housed in juvenile and adult correctional facilities should be screened at entry for viral hepatitis, including HAV, HBV, and HCV.
- Women and transgender men should be screened for cervical cancer per community screening guidelines.

https://www.cdc.gov/std/treatment-guidelines/correctional.htm

USPSTF A&B Recommendations

Status	Туре	Year	Торіс	Age Group	Grade	Category
Published	Screening	2021	Chlamydia and Gonorrhea: Screening	Adolescent, Adult, Senior	В, І	Infectious Diseases
Published	Screening	2020	Hepatitis B Virus Infection in Adolescents and Adults: Screening	Adolescent, Adult, Senior	В	Infectious Diseases
Published	Screening	2020	Hepatitis C Virus Infection in Adolescents and Adults: Screening	Adolescent, Adult, Senior	В	Infectious Diseases
Published	Screening	2019	Human Immunodeficiency Virus (HIV) Infection: Screening	Adolescent, Adult, Senior	A	Infectious Diseases
Published	Screening	2016	Latent Tuberculosis Infection: Screening	Adult, Senior	В	Infectious Diseases

Adolescents and Adults: Screening: asymptomatic, nonpregnant adolescents and adults who are at increased risk for syphilis infection

The USPSTF recommends screening for syphilis infection A Separate Separate

September 2022 *

 $https://www.uspreventiveservicestaskforce.org/uspstf/topic_search_results?searchterm=$

Hepatitis C

- + CDC estimates prevalence in correctional settings between 16.1% and $23\%^{1}$
- Prevalence study at BWJC was 16.4% in 2014 OR was highest in those who used injection drugs, and prevalence in females was 3X that of males 2
- Following a class-action lawsuit, MO DOC is now required to screen inmates for Hepatitis C and treat the "highest priority patients" with DAA –spending a minimum of \$7 million on treatment each year³
- All sentenced BOP in mates with HCV infection are eligible for "consideration of treatment" $^{\rm *4}$
- MAVRIT will be a game changer in community treatment.

1.https://www.cdc.gov/mmwr/volumes/69/rr/rr6902a1.htm

 $3.\ https://www.kcur.org/health/2020-08-21/missouri-department-of-corrections-agrees-to-expand-hep-c-treatment-for-inmates-product of the second se$

 $4.\ https://www.bop.gov/resources/pdfs/hcv_guidance.20210513.pdf$

^{2.} Wenger PJ, Rottnek F, Parker T, Crippin JS. Assessment of hepatitis C risk factors and infection prevalence in a jail population. Am J Public Health. 2014 Sep;104(9):1722-7.

History of Traumatic Injuries

- Prevalence of reported head injuries/TBI in correctional settings: 25-87%
- Prevalence of reported TBI in the general population: 8.5%
- Potential long-term symptoms: attention deficits, memory deficits, impulsive/uninhibited behavior, difficulty controlling emotions, depression, anxiety, SUD
- "Invisible Disability"

History of Traumatic Injuries

- Little data on prevalence of prior non-fatal GSW or interpersonal violence related injuries in US inmate populations
- Cook County Jail study from 1995 reported that 51% of their detainees had been hospitalized in the past for violence related injuries, and 26% had survived prior GSW. 61% reported that they had been previously threatened with knife or gun.
- Long term consequences: emotional trauma/PTSD, chronic pain, movement/gait disorders, late complications of prior surgeries

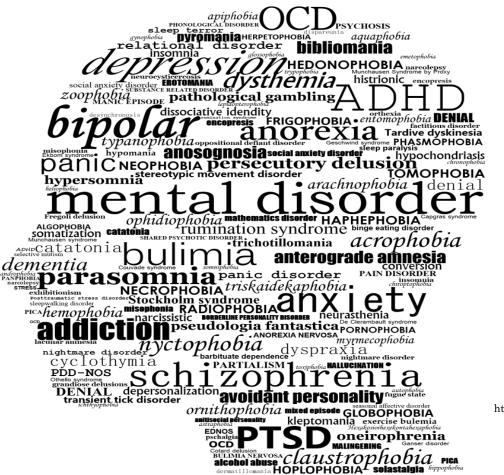


May JP, Ferguson MG, Ferguson R, Cronin K. Prior nonfatal firearm injuries in detainees of a large urban jail. *J Health Care Poor Underserved*. 1995;6(2):162-176. doi:10.1353/hpu.2010.0640

Special Needs of Female Patients

- Patients should be evaluated for need for cervical cancer screening/breast cancer screening
- Screen for STI based on national guidelines/patient risk factors
- Discuss family planning needs
- Be mindful that female patients involved with the justice system have higher rates of history of domestic violence, sexual trauma, and psychiatric illness as well as substance use disorders than the general population.

Untreated/Undertreated Psychiatric Illness



https://justiceaction.org.au/vicroyalcommission/

BMC Health Serv Res. 2022 Jul 29;22(1):966. doi: 10.1186/s12913-022-08306-6

The relationship between community public health, behavioral health service accessibility, and mass incarceration

Niloofar Ramezani¹, Alex J Breno², Benjamin J Mackey², Jill Viglione³, Alison Evans Cuellar⁴, Jennifer E Johnson⁵, Faye S Taxman²

Results: Fewer per capita psychiatrists (z-score = -2.16; p = .031), lower percent of drug treatment paid by Medicaid (-3.66; p < .001), higher per capita healthcare costs [5.71; p < .001), higher number of physically unhealthy days in a month (8.6; p < .001), lower high school graduation rate (-4.05; p < .001), smaller county size (-2.56, p = .008; -2.71, p = .007; medium and large versus small counties, respectively), and more police officers per capita (8.74; p < .001) were associated with higher per capita jail population. Controlling for other factors, violent crime rate did not predict incarceration rate.

Conclusions: Counties with smaller populations, larger percentages of individuals that did not graduate high school, that have more health-related issues, and provide fewer community treatment services are more likely to have higher jail population per capita. Increasing access to services, including mental health providers, and improving the affordability of drug treatment and healthcare may help reduce incarceration rates.



Ramezani N, Breno AJ, Mackey BJ, et al. The relationship between community public health, behavioral health service accessibility, and mass incarceration. *BMC Health Serv Res.* 2022;22(1):966. Published 2022 Jul 29. doi:10.1186/s12913-022-08306-6

The role of Medicaid enrollment and outpatient service use in jail recidivism among persons with, severe mental illness

Joseph P Morrissey¹, Gary S Cuddeback, Alison Evans Cuellar, Henry J Steadman

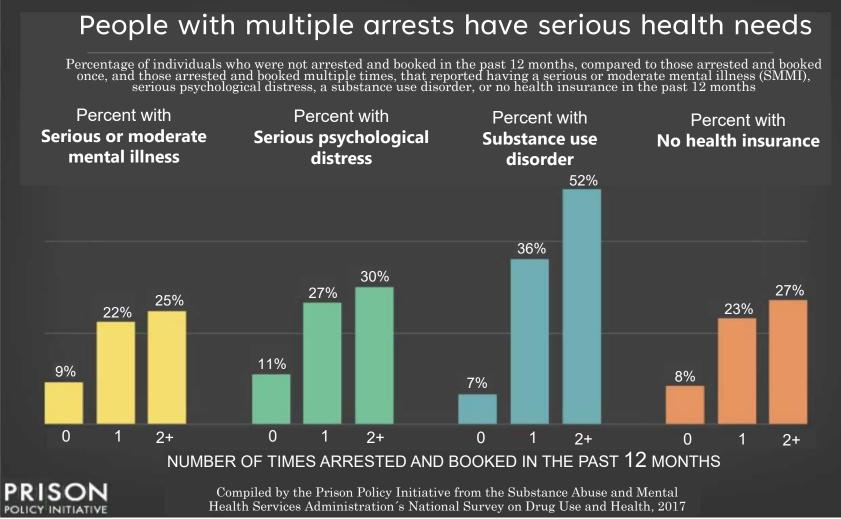
Objective: This study sought to determine whether having Medicaid benefits and receiving behavioral health services are associated with a reduction in recidivism for jail detainees with severe mental illness.

Results: In both counties, having Medicaid at release was associated with a 16% reduction in the average number of subsequent detentions (p<.001 and p<.01, respectively). After the analysis controlled for demographic and clinical variables, more days on Medicaid were associated with a reduced number of subsequent detentions in King County (p<.001) and more days in the community before subsequent arrest in both counties (p<.01 and p<.05, respectively). No association was found between Medicaid status and the seriousness of the subsequent offense in either county.

Conclusions: Although Medicaid benefits and behavioral health services were associated with fewer rearrests and more time in the community, the observed differences were relatively small, Further research is needed to determine how greater reductions in Jail recidivism can be achieved for this target population.

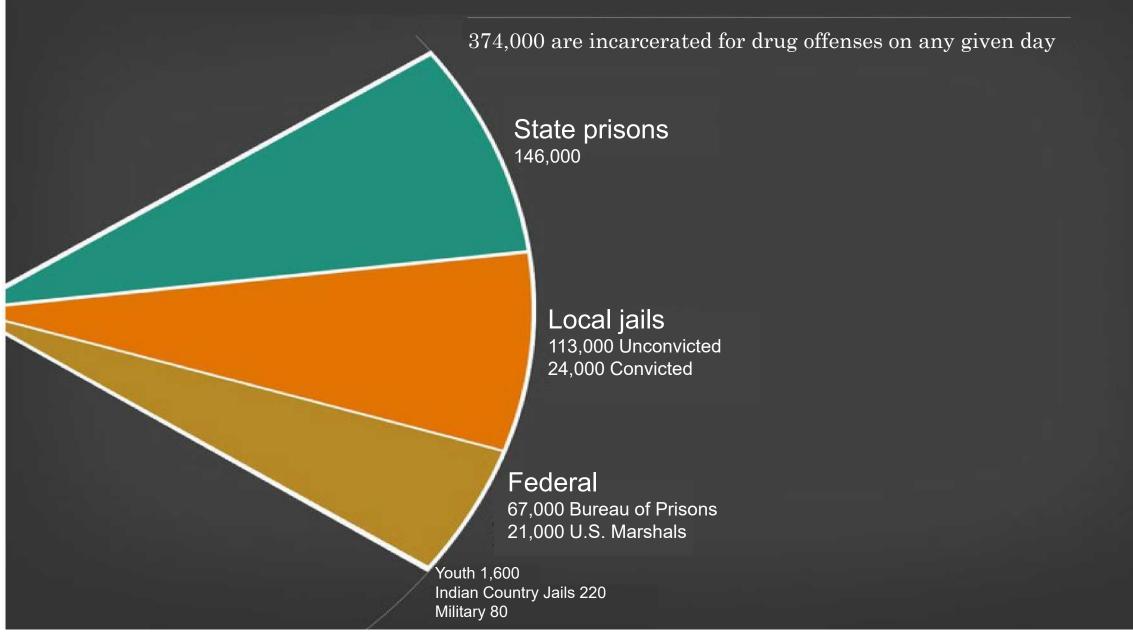
Morrissey JP, Cuddeback GS, Cuellar AE, Steadman HJ. The role of Medicaid enrollment and outpatient service use in jail recidivism among persons with severe mental illness. *Psychiatr Serv.* 2007;58(6):794-801. doi:10.1176/ps.2007.58.6.794

Individuals With Multiple Arrests Are More Likely To Have Psychiatric Illnesses and/or SUD



People who were jailed were more likely tan those who weren't jailed to have serious mental and physical health needs, and to lack health insurance. These needs were even more prevalent among those arrested more than once per year. For the raw data used to construct this graph, see Appendix Table 1.

1 in 5 incarcerated people is locked up for a drug offense

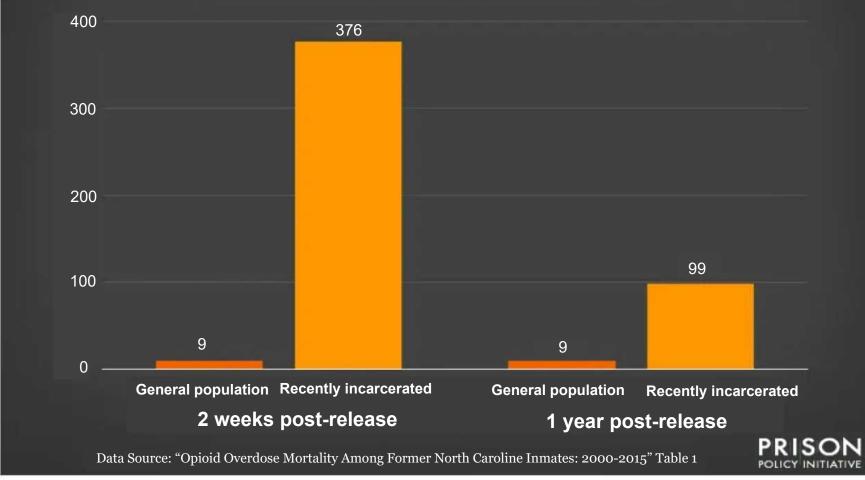


Drug overdose is the leading cause of death after release from a correctional facility.

Waddell EN, Baker R, Hartung DM, et al. Reducing overdose after release from incarceration (ROAR): study protocol for an intervention to reduce risk of fatal and non-fatal opioid overdose among women after release from prison. *Health Justice*. 2020;8(1):18.

Recently incarcerated people are over 40 times more likely to die from an opioid overdose

Number of opioid overdose deaths per 100,000 recently incarcerated people in North Carolina compared rate among the general population in North Carolina



Data Source: Opioid Overdose Mortality Among Former North Carolina Inmates: 2000-2015, Table 1. (Graph: Maddy Troilo, 2018)

TABLE 2

Comparison of Methadone, Buprenorphine, and Naltrexone for Opioid Use Disorder

Factors	Methadone	Buprenorphine	Naltrexone (Vivitrol)
Adverse effects	Sedation may occur Constipation Hypogonadism Prolonged QT interval Drug-drug interactions Overdose is possible at high dose or in combination with other drugs	Sedation rare Headache Nausea Constipation Insomnia/hypomania in predisposed patients	Injection site reactions Headache Depression Insomnia Increased alanine transaminase Increased creatine phosphokinase Difficult pain management Decreased tolerance and may therefore increase risk of overdose if return to use
Effectiveness	Most studied compared with buprenorphine and naltrexone Treatment retention superior to low-dose buprenorphine; equivalent to high-dose buprenorphine ¹⁵ Associated with decreases in mortality (all-cause mortality is three times higher when methadone is stopped ¹⁶), opioid use, HIV transmission, and risky behaviors ^{16,17}	At doses >16 mg, treatment retention equivalent to methadone ¹⁶ and higher than naltrexone ^{18,19} All-cause mortality reduced by 50% ¹⁶ Much more effective than placebo at treatment retention (risk ratio = 1.82) and decreased illicit opioid — positive urine samples ¹⁵	Least well studied compared with methadone and buprenorphine Oral form is ineffective Monthly intramuscular form has better treatment retention than non pharmacologic therapies but the lowest treatment retention of the three medication options Patients who successfully complete induction phase may have treatment retention similar to those on buprenorphine ^{18,19} Has not been shown to decrease all cause or drug-specific mortality ²⁰
Location of Maintenance treatment	Federally certified opioid treatment program	Primary care clinic, psychiatric clinic, prenatal clinic, substance use disorder treatment program, opioid treatment program, or any outpatient setting	Primary care clinic, psychiatric clinic, substance use disorder treatment program, opioid treatment program, or any outpatient setting
Patient considerations	No withdrawal required for treatment initiation Initially must be seen daily	Mild -withdrawal required for treatment initiation, usually 8 to 48 hours of abstinence May need to be seen one to two times per week initially, can typically be spaced to monthly visits	Must completely withdraw from opioids before treatment initiation, usually 7 to 14 days of abstinence May be seen monthly for injections
Regulatory considerations ²¹	Must be administered in opioid treatment program or be dispensed to inpatient hospitalized for another diagnosis	Prescriber must have a Drug Enforcement Administration waiver or be providing addiction treatment incidental to hospitalization tor another diagnosis	No restrictions on prescribing Must be stored in clinic refrigerator and administered by trained staff

Information from references 15-21

Coffa D, Snyder H. Opioid Use Disorder: Medical Treatment Options. Am Fam Physician. 2019 Oct 1;100 (7):416-425

Medications for Opioid Use Disorder (MOUDs)

Extended-Release Naltrexone Administered Before Release From Incarceration Decreases Opioid Use¹



Photo Credit: https://newmexico.networkofcare.org/mh/content.aspx?cid=7539

1. Jarvis BP, Holtyn AF, Subramaniam S, Tompkins DA, Oga EA, Bigelow GE, Silverman K. Extended-release injectable naltrexone for opioid use disorder: a systematic review. Addiction. 2018 Jul;113(7):1188-1209. doi: 10.1111/add.14180. Epub 2018 Mar 24.

Narcan Reverses Opioid Overdoses





Image credit: prisonpolicy.org

The Case for Trauma Informed Care Upstream Factors that Impact Healthcare-seeking Behaviors and Engagement for Persons With Criminal Justice System Involvement

> Neurodevelopmental Changes Resulting From Childhood and Adult Trauma Exposure

Systemic Discrimination and Disenfranchisement

Common Life Stresors

Fig. 1 Upstream factors that impact healthcare-seeking behaviors and engagement for persons with criminal justice system involvement.

Chaudhri S, Zweig KC, Hebbar P, Angell S, Vasan A. Trauma-Informed Care: a Strategy to Improve Primary Healthcare Engagement for Persons with Criminal Justice System Involvement. J Gen Intern Med. 2019 Jun;34(6):1048-1052.

Trauma Informed Care: Basic Principles

6 GUIDING PRINCIPLES TO A TRAUMA-INFORMED APPROACH

The CDC's Office of Public Health Preparedness and Response | OPHPR), in collaboration with SAMHSA's National Center for Trauma-Informed Care (NCTIC), developed and led a new training for OPHPR employees a bout the role of trauma-informed care during public health emergencies. The training aimed to increase responder awareness of the impact that trauma can have in the communities where they work. Participants learned SAMHSA'S six principles that guide a trauma-informed approach, including:



Adopting a trauma-informed approach is not accomplished through any single particular technique or checklist. It requires constant attention, caring awareness, sensitivity, and possibly a cultural change at an organizational level. On-going internal organizational assessment and quality improvement, as well as engagement with community stakeholders, will help to imbed this approach which can be augmented with organizational development and practice improvement. The training provided by OPHPR and NCTIC was the first step for CDC to view emergency preparedness and response through a trauma-informed lens.

https://www.cdc.gov/cpr/infographics/6_principles_trauma_info.htm

Examples of Trauma-Informed Programming

Healthcare domain	Examples of trauma-informed programming	Examples of trauma-informed programming for a patient with justice involvement
Care environment	Create welcoming, easy to navigate spaces that minimize visual, auditory, or other potentially re-traumatizing triggers	Assess for and minimize things that can be triggering in the clinic environment, ex. Uniformed security guards. Include reenty service organization pamphlets or posters to signal welcome and belonging
Dialog and interactions between patients, staff, and providers	Focus on positive, accepting language that facilitates patient safety, disclosure, and engagement, and create a supportive work environment for the entire care team	Recognize unfamiliarity with community healthcare systems and explain the reasoning behind common screening questions and procedures. Always obtain consent before examination. Support patients to make choices and regain a sense of control over their bodies and healthcare
Patient and provider workflows	Reduce barriers to care access (e.g., insurance coverage, physical access to the clinic), and facilitate efficient and effective patient throughput, provider workflows, and meaningful patient-provider interactions	Medicaid is suspended or revoked while incarcerated and can take time to reinstate upon release; see patients whose Medicaid may not yet be reinstated as services can be billed retroactively
Standard operating procedures	Incorporate trauma-informed principles into all aspects of clinic operations, including human resources, budgeting and financial management, and infrastructure, including incorporating trauma survivors and those with lived experience (e.g., CJS involvement) as a part of the care team	Hire peers with experience of the criminal justice system as health educators or community health workers. Budgest a small amount of funds to support recently released patients with immediate needs (a meal, clothing, bus passe, etc.), potentially increasing trust and engagement. Make walk-in appointments available to allow patients to see a clinician on their terms
Trauma screening and disclosure	While data are limited, some TIC advocates have called for upfront and universal trauma screening, including screening adults for ACEs, which can provide a better understanding of a patient's trauma history, allow for targeted interventions, and encourage normalization and disclosure as an act of healing, ³³ Weigh the pros and cons of trauma screening before deciding if it is right for your clinic	Should you decide to screen for trauma or CJS involvement, ensure that staff are trained in proper screening techniques and appropriate support is available for patients, including behavioral health and social service referral options. In the absence of screening, all staff can be trained in patient-centered communication strategies and how to appropriately
Self-regulation and social resilience	your clinic Build concrete behavioral modification tools for staff, providers, and clients to manage everyday states of emotional-hyperarousal, facilitate better communication, and strengthen relationships ²² , ³⁴	respond if a patient discloses CJS involvement When creating tolos and guidance, study perspectives of healtcare inside correctional facilities and understand how these experiences can contribute to a patient's emotional State and engagement in care when back in the community

Table 1 Trauma-Informed Programming in Different Healthcare Domains

Chaudhri S, Zweig KC, Hebbar P, Angell S, Vasan A. Trauma-Informed Care: a Strategy to Improve Primary Healthcare Engagement for Persons with Criminal Justice System Involvement. J Gen Intern Med. 2019 Jun;34(6):1048-1052.

Discharge Planning From Jails ? Varies by size/location of Facility

• Minimal at BWJC, several pilots in place.

- Contra Costa County Jail (Martinez Detention Facility) has a comprehensive patient centered re-entry team which can prepare medications, provide reentry services, reinstate Medi-Cal coverage or new coverage, SUD referrals, MH services, Homeless services (personal correspondence)
- San Francisco County Jail : "5-day buprenorphine rx on discharge, Narcan on property, rx meds for psych pts, etc. Our patients with HIV have a designated RN and case manager to help them with discharge planning. We are developing a more robust discharge planning team" (personal correspondence)
- Santa Clara County: "All essential meds, including psychotropics are placed on list for RX by on-call docs the day after release. County covers 30 days, no refills. Complex patients are referred to our Reentry (transitions) clinic, and CHWs are sometimes connecting with patients pre-release. We are lacking a nurse case manager" (personal correspondence)

Factors Associated With Health in Individuals Who are Incarcerated

From: Health care for people who are incarcerated

	Pre-incarceration	Incarceration	Post-incarceration
Structural	 Socioeconomic position Racism Exposure to violence Educational attainment Exposure to police stops 	 Exposure to incarceration policies, institutional violence and trauma Guaranteed shelter and food Congregate living quarters and low-quality food Overcrowding Correctional oversight of healthcare 	 Lower socioeconomic position Racism Exposure to violence Collateral consequences Parole and probation supervision
Health care	 Limited/no access to primary care and insurance High use of emergency department 	 Guaranteed healthcare Monitored medication adherence Newly diagnosed chronic disease Limited access to medications for addiction Correctional system involvement in health care Co-payments exceeding many days worth of work 	 Limited/no access to primary care and insurance Poor transitions in care Medical system discrimination High use of emergency department
Behavioral	 Smoking and substance use Poor diet and low physical activity High-risk sexual behaviour 	 Limited access to smoking, alcohol and other drugs Little control over diet and variable physical activity Limited access to condoms 	 Return to smoking and substance use More control over diet and physical activity High-risk sexual behaviour
Psycosocial	 Adverse childhood experiences Chronic stress and trauma Family/social ties Perceived discrimination Housing or food insecurity 	 Acute and chronic stress Social isolation Lack of autonomy or low self-efficacy 	Acute and chronic stress Improved self-efficacy Altered family or social ties Perceived discrimination Housing or food insecurity
		Re-incarceration	Perceived discrimination Housing or food insecurity

Structural, behavioural and social factors, in addition to health-care factors, are associated with health in incarcerated individuals.

Source: https://www.nature.com/articles/s41572-021-00288-9/figures/1

Access to Post-Incarceration Care

- Before the Affordable Care Act (ACA), most adults leaving prison or jail were not eligible for Medicaid. In 2018, 33 states expanded Medicaid to all adults with incomes below 138 percent of the federal poverty level (FPL).¹
- Missouri was not one of those states, but voted for expansion in 2021.
- Historically, previously incarcerated populations have difficulty with access to care. Specific clinics, including Transitions Clinics, have worked to bridge this gap.
- A recent program implementation at Contra Costa County Jail (Martinez) found that 62.6% of their patients needed Medi-Cal insurance and would have gone without coverage if they were released without assistance (private communication)

^{1.} https://www.commonwealthfund.org/publications/issue-briefs/2019/jan/state-strategies-health-care-justice-involved-role-medicaid 2. https://governor.mo.gov/press-releases/archive/state-outlines-next-steps-medicaid-expansion-after-court-ruling

Discrimination against justice involved patients

<u>Ann Fam Med.</u> 2018 Nov; 16(6): 549 551 doi: <u>10.1370/afm.2314</u> PMCID: PMC6231934 PMID: <u>30420371</u>

Access to Primary Care for Persons Recently Released From Prison

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Telephone callers who presented as recently released persons were significantly less likely to receive a positive outcome when compared with controls (P < .001). An appointment was offered to 42.6% of telephone callers presenting as recently released from prison, compared with 84.4% of control telephone callers (<u>Table 2</u>). The likelihood of obtaining an appointment was 1.98 (95% CI, 1.59-2.46) times greater for controls compared with those reporting recent release from prison, and the absolute difference was 41.8% (95% CI, 31.0-52.5). There was no significant difference in whether an appointment was offered between male and female telephone callers (P = .42).

Role of primary care

- Literature re: care of previously incarcerated focuses on specific interventions and their effectiveness, NOT on the key characteristics of strong primary care which remain access, comprehensiveness, continuity, coordination, and community orientation of care.
- At the SYSTEM level strong primary care networks are necessary to meet the needs of this complex patient population
- Medical Home Models, when available, work well with this population.

Groenewegen P, Dirkzwager A, van Dam A, Massalimova D, Sirdifield C, Smith L; EFPC working group on Prison Health. The health of detainees and the role of primary care: Position paper of the European Forum for Primary Care. Prim Health Care Res Dev. 2022 May 16;23:e29. doi: 10.1017/S1463423622000184. PMID: 35574709; PMCID: PMC9112672

Role of primary care

Role of the INDIVIDUAL primary care provider:

Provide comprehensive, individualized primary care in a non-judgmental fashion

Build trusting relationships which may improve uptake of preventative services/engagement with health care system

Minimize unnecessary ER utilization

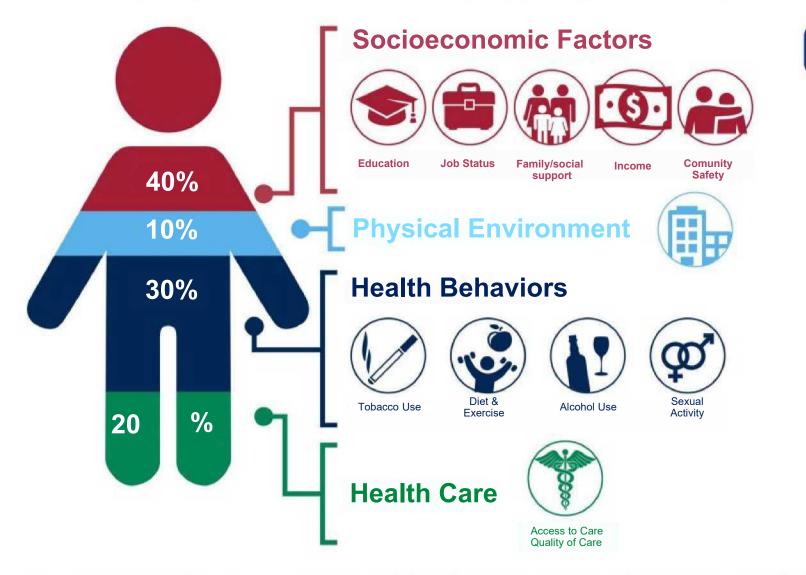
Improve long term health outcomes

Clinical Actions

- Evaluate for SUD, risk of fatal or non-fatal OD
- Provide prompt treatment or referral to MAT for patients with OUD
- Provide ANY patient with a history of substance use disorder with naloxone
- Evaluate/treat for chronic medical conditions
- Screen all formerly incarcerated patients for psychiatric comorbidities. Provide treatment or referral as indicated.
- Screen for Hepatitis B, C, HIV, and TB if patient's status is unknown or patient has ongoing risk factors. Provide hep A/B immunization if needed.
- Offer STI screening and treatment if appropriate
- Address reproductive health needs of all formerly incarcerated patients with a uterus of reproductive age.
- Provide indicated preventative care, including indicated cancer screenings
- Refer for dental care or provide information on lower-cost dental care options.
- Provide indicated vaccines, including annual influenza and primary or booster dosing of covid vaccines.

IMPACT OF SOCIAL DETERMINANTS OF HEALTH

Social determinants of health have tremendous affect on an individual's health regardless of age, race, or ethnicity.



SDoH Impact

20% of a person's health and wellbeing is related to access to care and quality of services

The physical environment, social determinants and behavioral factors drive 80% of health outcomes



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Source; institute for Clinical Systems Improvement; Going Beyond Clinical Walls; Solving Complex Problems, 2014 Graphic designed by ProMedica.

- Recognize patients may not volunteer information about justice involvement
- Recall that persons who have experienced detention have a higher burden of psychiatric disease, substance use-related disorders, chronic diseases, communicable diseases, intellectual disabilities and stress related illness when compared to the general population. Many of these patients are COMPLEX.
- Use a trauma informed lens when possible

Positive Actions Physicians Can Take

- Learn about the unique needs of incarcerated or formerly incarcerated individuals and their families. Resources include the American College of Correctional Physicians (<u>http://societyofcorrectionalphysicians.org/</u>), the National Commission on Correctional Health Care (<u>www.ncchc.org/</u>), and the Center for Prisoner Health and Human Rights (<u>www.prisonerhealth.org/</u>).
- Work in the prison health system or volunteer to work with individuals in this population during or following their incarceration.
- Advocate on behalf of individuals who are incarcerated or who have been incarcerated and their families to have adequate access to all helathcare and preventive services (e.g., immunizations, PrEP, mental health services, and evidence-based substance use treatment, including medication-assisted treatment for opioid use disorders.)
- Advocate to prevent unnecessary incarceration by diverting eligible people from the justice system to substance abuse and/or mental health treatment.
- Oppose detention of those seeking asylum and against separation of parents and children in immigration detention centers, and promote policies for humane treatment of families detained as a result of seeking safe haven in the U.S.
- Partner with legislators on other policy issues related to prisoner health, such as eliminating racial disparities in the bail system, sentencing, commuting sentences of nonviolent drug offenders, and facilitating health insurance enrollment processes after release.
- Be aware of tools and resources for addressing health disparities and apply them as appropriate in their practices and communities.



Source: https://www.aafp.org/about/policies/all/incarceration.html#after

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